

NSC review(s) completed.

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CENTRAL PLANNING STAFF

PLANNING DIRECTIVE NO. 40

6 June 1946

SUBJECT: Psychological Warfare

1. The Problem:

a. The Secretary, NIA, forwarded to the Central Planning Staff at the suggestion of the Chief of Operational Services one copy of a "Report on Psychological Warfare in the Southwest Pacific Area 1944-1945." Colonel Fortier recommended that the report be used with a view to investigating the advisability of future planning for psychological warfare.

b. The report and forwarding papers are attached to the original of this Directive for use and filing by the Support Branch.

2. Discussion:

a. Colonel Fellers of GHQ, USAFPAC, in forwarding the subject report, stated that in his opinion "psychological warfare is an essential implementation of military intelligence and must be studied thoroughly in peace time. -- It would be criminal neglect not to be prepared to exploit this field."

b. The report of the General Board, USFET, on "Psychological Warfare in the European Theater of Operations" states "even now no fixed place for psychological warfare in the Staff has been determined, ----." It states further "the nature of psychological warfare is political as well as military, and any decisions and directives could only be obtained through agencies representing the State Department of the United States or the foreign office of the United Kingdom; psychological warfare required liaison with the secret services agency of a quasi-military nature; with Allied government in exile; and with civilian commercial services." This report is available in the Policy and Review Branch reference file.

c. The psychological warfare organizations in both the European and Pacific theatres were not an integral part of the Intelligence Division. In both cases they were handled as a special staff function with close coordination with the Intelligence Division.

d. Army Regulation 10-15, subparagraph 8 c (9) states "The Military Intelligence Division is specifically charged with the preparation of plans and policies and the supervision of - - (9) Army contribution to psychological warfare."

e. It is apparent that:

(1) Psychological warfare continuity should be insured by coordinated study and planning in peacetime.

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- (2) The State Department, as well as the War and Navy Departments, should be considered in any such planning.
- (3) Psychological warfare is dependent in great measure on intelligence for its operations.
- (4) The responsibility for the psychological warfare function is not well defined.

3. Planning Requirement:

- a. The Support Branch will undertake the study of this problem and will submit its recommendations in duplicate to the Chief, Central Planning Staff, and in one copy to the Policy and Review Branch.
- b. Throughout this study, the Support Branch will consult as required with the other Branches of the Central Planning Staff, which will give appropriate assistance.
- c. In the study of this problem the following points will be considered:
  - (1) What is the relationship of psychological warfare to the intelligence function?
  - (2) What agencies in the several departments should be responsible for the planning in this matter during peacetime?
  - (3) What coordination is required and how should it be handled?
  - (4) What further action, if any, is required of the CIG?

4. Deadline:

An informal progress report will be submitted on 2 July.

FOR THE ACTING CHIEF, CENTRAL PLANNING STAFF:

Acting Deputy Chief, Central Planning Staff

25X1

1 Encl:

DF to CPS from Sec, NIA, dtd 5/27, w/1 encl - DF from Col Fortier to the Director, enclosing Report on Psychological Warfare in SW Pacific Area, 44-45. (with original only - to Support Branch).

DISTRIBUTION:

For Action:

Support Branch

For Information:

Director of C. I. (Sec, NIA)

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File - Psychological Warfare

File - Planning Directive 40

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**REPORT FOR PERIODIC PSYCHOLOGICAL WARFARE REVIEW**

**I Summary**

1. Campaigns carried over from previous reports which reflect psychological warfare directed against the military interests of the United States.
2. New campaigns initiated during the current reporting period.
3. U.S. counter-operations for the period.

**II Psychological Warfare Situation (Global)**

- a) Propaganda campaigns being waged against the U.S. military positions.

1. Foreign sources

- a) Objectives
- b) Media
- c) Themes

2. Timing

- a) Relation to military developments
- b) Relation to political developments

**III Psychological Warfare Situation (Domestic)**

Sub-heads as II above. With reference to foreign applications of active propaganda groups or agencies.

**IV United States Government Psychological Warfare Operations.**

- a) (1) Main themes of current OIC programs to critical areas
- (2) Reception and reaction reports.

*Source + date unknown*

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- b) Special CIO campaigns
- c) War Department contributions
- d) Other operations
  - 1. Navy
  - 2. Red Cross
  - 3. F.I.A.

*IV. U.S. Capabilities*

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**I. MAP AND SUMMARY**

- a. Map showing sources of propaganda campaigns directed against U.S., with special reference to campaigns directed against U.S. Armed Forces
- b. Digest of
  - (1) Campaigns carried over from previous reports, still being carried on against the United States;
  - (2) New campaigns initiated during current report period;
  - (3) U.S. counteroperations for the period.

**2. PSYCHOLOGICAL WARFARE SITUATION (GLOBAL)**

- a. Campaigns being carried out against U.S. Government
  - (1) Foreign sources
    - (a) Motives
    - (b) Forms
    - (c) Channels
    - (d) Channels into U.S.
  - (2) Timing
    - (a) Relation to military developments
    - (b) Relation to political developments
  - (3) Area and Groups of Operations
    - (a) Foreign areas
    - (b) Special groups
    - (c) Counterintelligence aspects (for hostile "black" operations)
  - (4) Subject-matter of propaganda and p.w. operations
    - (a) Class war
    - (b) Racial
    - (c) Inter-national
    - (d) Break of confidence in leaders
    - (e) Other
- b. Campaigns against U.S. Armed Forces
- c. Campaigns against U.S. Groups and Persons
- d. Campaigns against Particularly Friendly Foreign Powers
- e. Other  
(Each to have subheads as in 2.a.)

**3. PSYCHOLOGICAL WARFARE SITUATION (DOMESTIC)**

(Subheads as above, with special reference to the foreign affiliations of active propaganda groups or agencies.)

**4. UNITED STATES GOVERNMENT PSYCHOLOGICAL WARFARE OPERATIONS**

- a. War Department
    - (1) For Occupied Areas
    - (2) Global
      - (a) OSW
      - (b) BFR
      - (c) I & E
      - (d) Other
  - b. Other departments
- ) In each case use press quotes,  
Polls, FBI and CIC reports

**5. UNITED STATES PSYCHOLOGICAL WARFARE CAPABILITIES**

- a. Repeat campaigns in sections 2 and 3, and indicate potential United States counteraction with existing facilities, having particular reference to military plans, operations, and dispositions as themselves constituting psychological warfare

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